

**Decision Session – Cabinet Member for  
Education, Children and Young People’s  
Services**

**13 December 2011**

Report of the Director of Adults, Children and Education

**Education, Children and Young People’s Capital  
Programme Update: 2011/12 – 2013/14**

**Summary**

1. The purpose of this report is to:
  - inform the Cabinet Member of recent progress on major schemes within the Education, Children and Young People’s Capital Programme
  - inform the Cabinet Member of new schemes proposed for 2012/13, and of revisions to the programme

**Background**

2. The current approved Children’s Services Capital programme shows gross capital expenditure of £15.412m in 2011/12. This is detailed in Annex A.

**Consultation**

3. All of the schemes considered in this report have been, or will be, subject to extensive consultation with governing bodies, key partner agencies, local councillors and residents in the locality of the individual schemes during development.

**Analysis**

4. Progress reports on each of the schemes are contained in the following paragraphs.

### **Devolved Formula Capital (Scheme Budget 2011/12 - £475k)**

5. This funding is made available to schools and the full amount of £475k has been devolved in 2011/12. The funding made available from the DfE through this route has been reduced by approximately 80% compared to 2010/11 levels. Decision making on this devolved funding continues to be delegated to school governing bodies.

### **Targeted Capital Fund (14-19, SEN and Disabilities Provision) (Remaining Scheme Budget - £3,428k)**

6. The remaining budget under this heading has been allocated as previously reported to a small number of significant schemes. These include the extension and refurbishment of Applefields School, significant works at Canon Lee School including the provision of an all-weather pitch and refurbishment work at the old Clifton Without Junior building which Canon Lee School will be taking over, and refurbishment works at Clifton Green Primary. The following paragraphs contain further details for each of these schemes.

#### Applefields Special School (Scheme budget - £1,500k)

7. This scheme is designed to improve the accommodation and facilities for students at Applefields Special School. Demand for places at the school remains strong and the school continues to be oversubscribed. In addition the increased complexity of needs of students results in further demands on physical space through their use of more specialist equipment. The current accommodation therefore does not fully meet the needs of the students and staff and the scheme will seek to provide more flexible accommodation. The main work is the building of an extension at the rear of the existing school comprising of two classrooms, a drama/dining hall and a multi sensory room. Contractors commenced on site in August 2011 and this phase of the work is expected to be completed by March 2012, the second phase of the work is expected to complete in May 2012. As part of this work two existing temporary classrooms will be removed from the site.

Canon Lee School (All Weather Pitch) (Scheme budget - £470k)

8. The project to install an all weather pitch at Canon Lee School is now almost complete. It is expected that this facility will be available for use in early 2012.

Canon Lee School (refurbishment of Clifton Without Junior School building) (Scheme Budget - £325k)

9. Following the movement of Clifton Without Junior School pupils to the new Clifton with Rawcliffe Primary School, Canon Lee School will be utilising the old junior school site. Refurbishment works are required to these buildings prior to the school moving in. At present this work is scheduled to begin in January 2012 following the handover of the building, and is currently targeted for completion by April 2012, in time for use in the summer term. The school have contributed £40k of their devolved formula capital towards this project.

Clifton Green Primary School (Scheme budget £150k)

10. Work to relocate the Youth Service from rooms at Clifton Green Primary School to provide additional accommodation for the school has been successfully completed. The former offices have now been converted into classrooms for use by the school. The final cost of this work is now expected to be in the region of £97k. It is planned to allocate the unused budget on this project to the works at Canon Lee School. Clifton Green Primary allocated £5k of their devolved capital to support this project.

**Schools Access Initiative (Remaining Scheme budget - £223k)**

11. This budget represents the remaining costs of schemes in 2010/11 funded from this budget which had not reached financial close by the end of the previous financial year. The scheme will also provide a contribution of £100k to support the Primary Capital programme.

### **Primary Capital Programme (Scheme Budget - £13,810k)**

12. City of York Council was allocated a total of £8.378m, split over the years 2009/10 (£3m) and 2010/11 (£5.378m) under this heading.
13. A report to the Executive Member on 10 June 2008 outlined the priorities for investment: a new school building to replace those used by the federation of Rawcliffe Infant and Clifton Junior Schools, and a scheme that supported the Diocese with the merger of Our Lady's VA RC and English Martyr's VA RC Primary Schools. The total LA budget for the development of both schools was £13.7m. The funding includes DCSF grant, Schools Access Initiative funding, Devolved Formula Capital contributions from the schools and Prudential Borrowing agreed with the Schools Forum. The Basic Need allocation now needs to be reflected in this scheme as a replacement for the assumed future years Modernisation funding which was previously allocated.

#### Clifton with Rawcliffe Primary (Total Scheme Budget - £9,135k)

14. The new Clifton-with-Rawcliffe Primary School is complete. The new school was opened on schedule at the beginning of September 2011, with the infant pupils moving in at this date. The junior school pupils then moved in after the Autumn half-term. The old school has now been demolished and landscaping works are complete. The scheme has been successfully delivered within budget, and although the final account has not yet been received, a small underspend on the overall scheme is expected.

#### Our Lady's and English Martyrs Primary School (Total Scheme budget -£4,675k)

15. This voluntary aided scheme has been developed with the Roman Catholic Diocese of Middlesbrough which is contributing £1m to the scheme. Work commenced on site at the end of July 2011, and the completion of the new school is on schedule to be completed in early December 2011, with the landscaping, external works and the demolition of the old school due to be completed by mid-April 2012.

Both of the new buildings represent significant improvements to our primary school provision. They enable federated schools to

be brought together on single sites in high quality buildings offering exciting new learning opportunities.

**Joseph Rowntree – One School Pathfinder (Scheme Budget - £29,686k)**

16. The new Joseph Rowntree School opened in April 2010. The quality of the design and construction has won awards at regional and national levels. The old school, at the front of the new building, has been demolished and been replaced by landscaping and a new entrance to the new school. The budget remaining in the capital programme is for final retention payments to the contractor due in 2011/12.

**City-Wide Diploma Exemplar Facility at Manor Academy (Scheme budget - £3.5m)**

17. The impressive new Creative and Media building (named The Hive), is now complete and open for use. The facility, which is a resource to be made available to all local schools and colleges, is based at Manor Academy and includes a purpose built theatre / lecture room, dance and drama studio, a 17 station ICT suite, a design studio, film editing suite and a conference room. Protocols and a charging policy are currently being developed in conjunction with Manor Academy who will continue to operate the facility on behalf of the local authority and in partnership with other schools.
18. The building of this facility was made possible following a successful bid to the then Department of Children, Schools and Families in 2009 for funding from a £55m pot made available nationally for Diploma Exemplar Facilities. The success of the bid resulted in a sum of £3.5m being made available to York for the project. The project was expanded to include additional changing rooms to support future community use, and this element of the scheme is included within the leisure capital programme.
19. On 1 April 2011 Manor School converted to academy status and the council was required by the DfE to undertake to meet any additional costs, over and above the DfE grant funding, up to a maximum of £200k. A contingency sum has been set aside in the programme. The final account for the scheme is now being negotiated and the final financial position will be reported to the Cabinet Member on completion.

### **Applefields School Co Location Facility (The Zone) (Scheme budget - £927k)**

20. This scheme is now complete with only retention payments outstanding. The scheme has funded the building of a highly successful transition unit sited at Applefields school where a number of services have been brought together to support young people with disabilities make the transition into adult life.
21. This scheme was funded from a successful bid to the former DCSF Co-Location fund set up to support schemes where public sectors partners worked together to invest in joined-up facilities, and has been delivered within budget which also included a contribution from the PCT.

### **Basic Need and Maintenance Programme – 2011/12 schemes**

22. This overall heading encompasses the basic need and maintenance allocations which were announced for 2011/12. The maintenance funding replaced the Modernisation funding previously allocated to local authorities. Basic need funding has been allocated to local authorities to help deal with capacity issues at schools
23. At the Decision Session of the Executive Member for Children and Young People's Services on 12 April 2011 proposals for an initial set of priority schemes to be supported from this budget were approved. The following paragraphs provide an update on progress.
24. A project for urgent repairs to areas of the roof at Huntington School was approved. This was initially budgeted at £100k. However, the scope of the project increased significantly as the feasibility works for the roof repairs identified a far greater area of repair required than originally envisaged. The final cost is now expected to be in the region of £290k, and the work is now complete.
25. A boiler replacement scheme was also approved at Huntington School at a budgeted cost of £300k. This has also now been completed at an estimated final cost of £240k. This means that the remaining £60k can be used to fund some of the overspend on the roof repair work. The remainder of the overspend will be funded from the unallocated contingency of £972k.

26. Work to repair the roof at Danesgate was approved, initially, at £150k. This initial estimate was determined without the benefit of a formal feasibility study. During 2011 the authority has entered the Yorkbuild tendering framework, under which this work has been completed successfully and the final cost is estimated at £212k. However, additional priority repair work has been identified on other sections of the roof, necessitating a second phase to complete this work in 2012/13.
27. A project for repairs to a curtain wall at Canon Lee School was approved at an estimated cost of £200k. Again, due to delays obtaining tender responses, instruction to proceed on this project was issued without a detailed feasibility being carried out. Additional areas of work were subsequently identified which were not previously considered to be within the scope of the project. Final cost is now expected to be approximately £277k.
28. A scheme to replace the boilers at Fulford School was approved. This scheme was split into two phases over the years 2011/12 and 2012/13. Phase one, which was for preparatory works prior to the replacement of the boilers has been carried out in 2011/12 and is now complete, at a cost of approximately £170k against an original budget of £200k. Phase two will be undertaken in 2012/13 and is budgeted at £270k.
29. A phased approach to dealing with myriad building issues at Westfield Primary (including roof and ceiling replacements, electrical work and asbestos removal) has been agreed in principle with the school. Initial cost reports are due this month with work to be scheduled as soon as possible thereafter. Phase two of this programme remains scheduled to take place in 2012/13.
30. A budget of £150k has been set aside for roof repairs at Carr Junior School. Tender responses for this project are expected this month, with contractors expected to start on site in January 2012.
31. A budget of £100k split over two years and phases has been set aside for roof repairs at Carr Infant School. Tender responses for Phase one at a budgeted cost of £50k are expected in early 2012.

32. A number of other, smaller schemes have also been successfully carried out in 2011/12 including repairs to a chimney at Fishergate, improvements to the electrical infrastructure at Dunnington Primary, roof repairs at Knavesmire Primary and the provision of a temporary classroom unit at Osbaldwick Primary.

### **Basic Need and Maintenance Programme - Further Proposals and Changes**

33. Projects which were provisionally agreed for 2012/13 were originally prioritised on the basis of the latest condition data available and discussions with schools which took place in the early months of 2011. Since that time, information from new condition surveys undertaken at a number of schools have identified additional works that will need to be undertaken in 2012 to keep building occupants safe, warm, or dry.
34. Feasibility studies are being undertaken for all the already agreed and any new projects proposed for 2012/13. These will be completed during December 2011 and January 2012, and when complete will provide clearer indication on the likely budget required for each scheme.
35. As reported in paragraph 23 above, work was carried out on the roof at Danesgate in 2011/12, but at the time it was discovered that further urgent work was required to other areas of the roof. It is currently proposed to allocate a further £200k in 2012/13 to undertake a second phase of work to rectify these issues. More accurate costs will be available when the feasibility report is completed.
36. All schemes for 2012/13 and beyond are subject to funding being available from the DfE at similar levels to 2011/12, i.e. £5.1m for basic need and maintenance combined. When the 2011/12 allocations were announced, local authorities were informed that 2012/13 levels should be broadly in line with 2011/12, but with no such commitment for the years beyond. Final allocations for 2012/13 and an indication of the future direction of allocations is expected as part of the funding announcements due at the end of November or early in December. If there are significant changes as a result of this it may be possible to provide a verbal update at the meeting.



37. It is possible that the allocation to York could be reduced as a result of the two schools that converted to academies from 1 April 2011, after the allocations for 2011/12 were announced. A reduction which reflects the number of pupils at these academies as a proportion of York's total pupil numbers could be removed from any future allocations.

### **Additional Basic Need Funding in 2011/12**

38. On 3 November 2011, the Government announced that an additional £500m nationally for basic need, which was being redirected from savings made within existing Building Schools for the Future schemes, had been allocated to local authorities. City of York was awarded a further £1.528m as part of this process. Although this funding is being allocated in 2011/12, there are no time limits on the spending of this funding, which allows the local authority to consider carefully how this can best be used to help deal with emerging pressures in the city due to the actual and projected growth in pupil numbers.
39. In York this issue is especially acute in the Southbank area of the city and in particular at Knavesmire Primary School, which is currently under severe pressure due to the increasing number of children within the catchment area of the school seeking a place at the school. This reflects both the popularity of the school and the rising birth rate in recent years. A detailed scheme has now been developed in consultation with the Governors of the school. The proposed scheme will, in time, allow the school to accommodate two forms of entry.
40. The proposed scheme will address a number of building issues at the school and seeks to provide six extra classrooms, a new hall, a new library area and an improved reception area through a combination of internal remodelling and new build. This work will be completed over three phases. The first phase will create two additional classrooms through internal remodelling which will be available from September 2012 at an estimated scheme cost of £331k, with other elements following in future years. The total cost of the three phases is estimated at £2.2m subject to tender. An application for planning permission is now being prepared.

## **Priority School Building Programme (PFI Funded)**

41. In Summer 2011, The Department of Education announced a new privately financed programme to provide new school facilities, intended to address those schools in the worst condition nationally. Local authorities were required to submit bids for specific projects during October 2011. York has submitted requests for three schemes to be supported through this programme, and it is expected that the outcome of these bids will be known during December 2011.

## **Financial Implications**

42. The amendments to the capital programme required from the scheme updates above are detailed in Annex A.

## **Implications**

43. There are no Human Resources, Equalities, Legal, Crime and Disorder, Information Technology or Property implications arising from this report.

## **Risk Management**

44. There is always a degree of risk associated with operating a capital programme as schemes are developed and implemented. The key to minimising this risk is the effective operation of monitoring and control processes. This report is part of that process, where updated figures and corrective actions are proposed.

## **Recommendations**

45. The Cabinet Member is recommended to:
  - agree the schemes to be developed from within the available resources of the approved capital programme
  - approve the proposal to modernise and develop Knavesmire Primary School to enable the school to provide two forms of entry, meeting the local demand for places at the school
  - agree the revised schemes and funding of the capital programme as detailed in Annex A
  - to recommend to the Cabinet for approval

*Reason: to enable the effective management and monitoring of the capital programme.*

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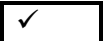
**Report Approved**  **Date** 29/11/2011

Pete Dwyer  
Director of Adults, Children and Education

**Report Approved**  **Date** 01/12/2011

**Wards Affected:**

All



**For further information please contact the author of the report**

## Annex

Annex A - Capital Programme 2011/12 – 2013/14

## Background Documents

- Children's Services Capital Programme Report 12 April 2011
- Children's Services Capital Programme files 2011/12